



# Public-Private Partnerships

Cooperating on District Energy Projects

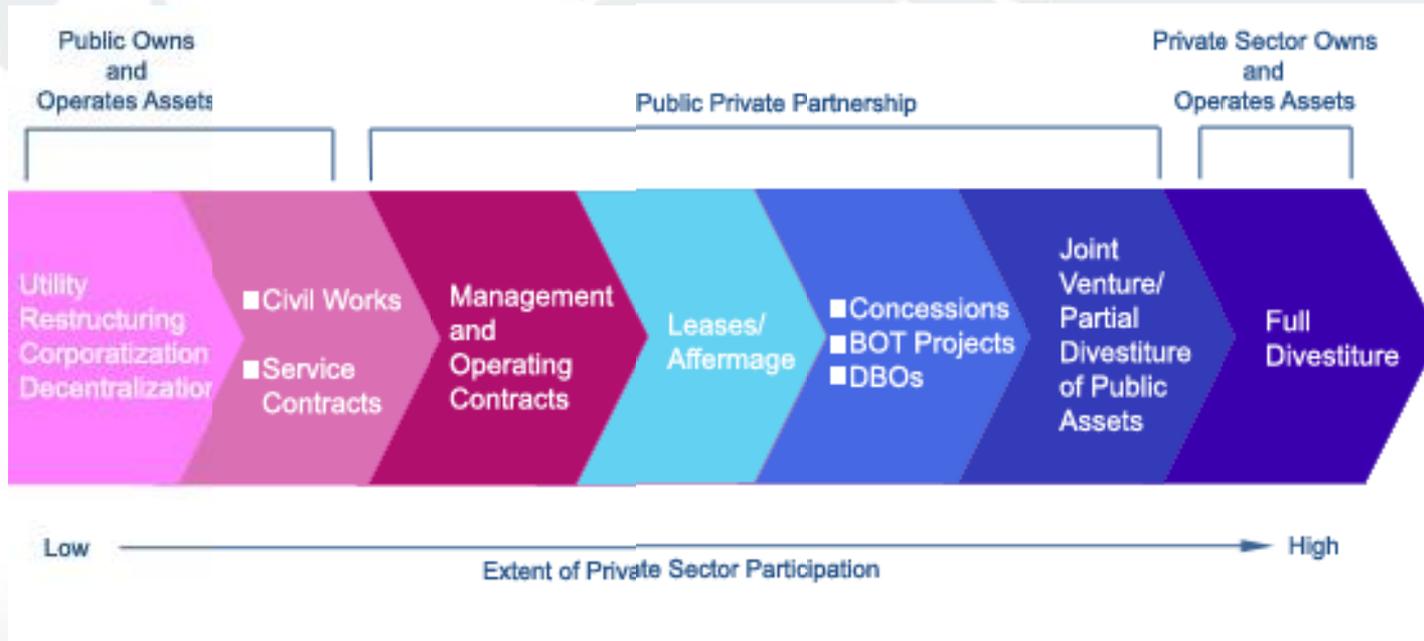


## Agenda

- Types of PPP
- Danish Experiences
- Trends in Division of labor
- ESCO and Project Financing
- Examples
  - Juneau, AK
  - Bridgeport, CN
  - Dartmouth College, NH



# Types of PPP



\*Source: World Bank - <https://ppp.worldbank.org/public-private-partnership/agreements>



## Danish Experiences

- Networks
  - Primarily public (or coop) developed, owned and operated assets with private service contracts
  - Debt financed through banks with public guarantees
  - Cooperation on innovation and demonstration projects
- Plants
  - Mix of private and public owned and operated plants
  - Power traded at power exchange, ancillary services market, heat to DH
  - Various forms of financing



## Trends in Division of Labor

- Project Development
  - Private developers, Utilities, Sponsors
- Construction
  - EPC vs EPCM
- Operation
  - Concessions, BOT, DBO, PPA
- Financing
  - Project finance, ESCO
- Balancing risk and utilization of competencies

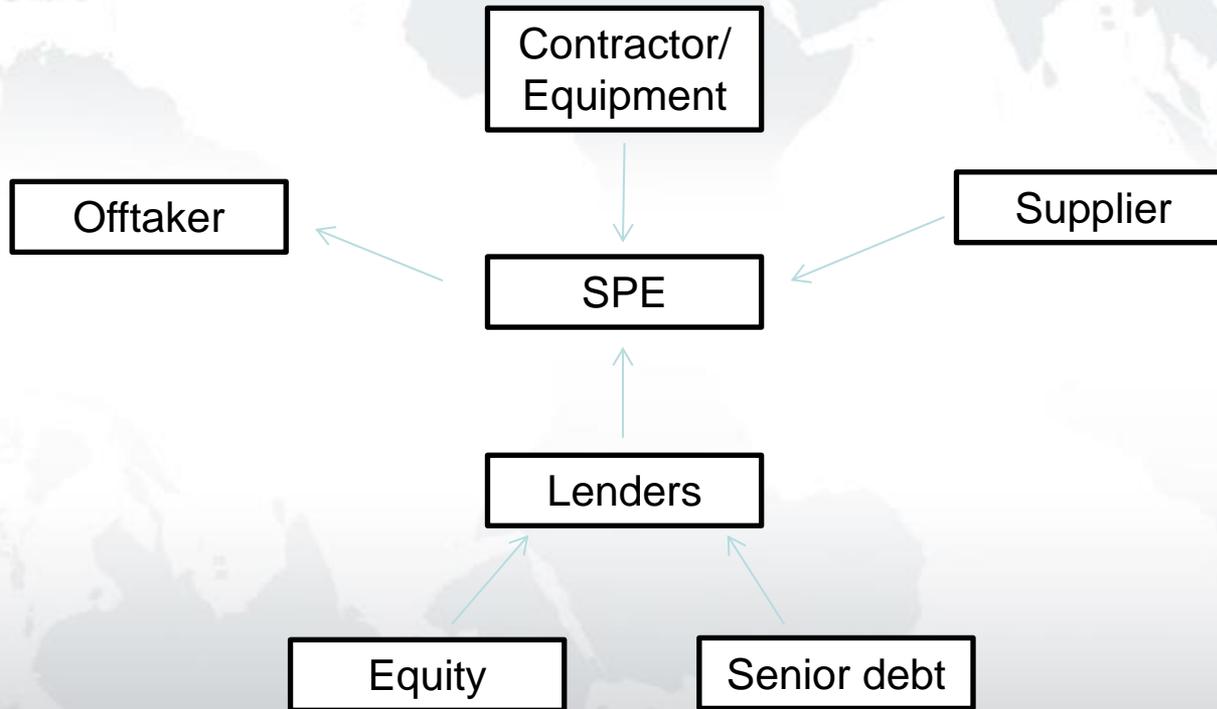


## Project Finance vs. Lending on a Balance Sheet

- **Project Finance**
  - Financing based on a projected cash flow
  - Borrower is a Special Purpose Entity (SPE)
  - Security in assets and receivables
    - Strength: Lenders are in control of the activities of the borrower
    - Weakness: In a default scenario the assets of the SPE may have limited value
- **Lending on Balance Sheet**
  - Established entity
  - Lending based on credit rating of a balance sheet
    - Strength: If your project fails, you will still have the other activities (balance sheet) of the borrower to repay the loan
    - Weakness: You may have limited control of other activities, which may default the borrower



# Project Finance structure





# ESCO Financing & Energy Savings performance contract (ESPC)

## What is it?

Partnership between Customer and Energy Savings Company (ESCO), who is responsible for identifying, designing, purchasing, installing and maintaining the authorized energy conservation measurements (ECMs).

## How does it work?

ESCO guaranteed installed ECMs will generate enough savings to pay for the project financing.

## The benefits!

Upon expiration of the contract term, all savings are fully realized by the customer, who is now permitted to retain 100% of the savings on the plant. The municipal customer will have no debt!

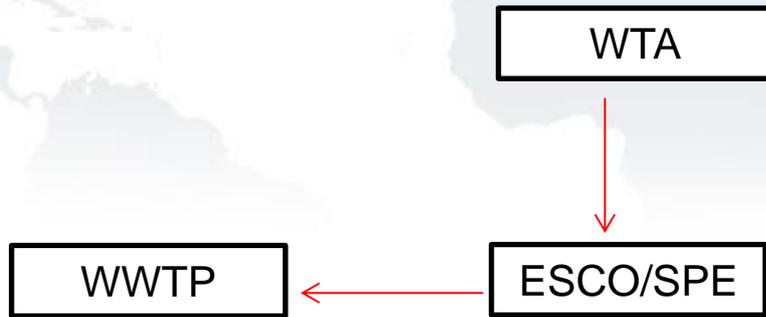
## Contracts and Financing Options

- Local Government Energy Conservation Act (50 ILCS 515/) allows Local Governmental Units to enter into Guaranteed Energy Savings Performance Contracts (ESPCs) for energy conservation measures (ECMs).
- ESPCs:
  - Public Private Partnership (P3)
  - **Competitive negotiated procurement with single provider**
  - Outright purchase, capital lease, or **off-balance sheet** service contract financing alternatives
  - Provider **guarantees energy savings** to WWTP
  - Service contract financing alternative qualifies for ECA (Export Credit Agency) financing guaranty



# ESCO Structure

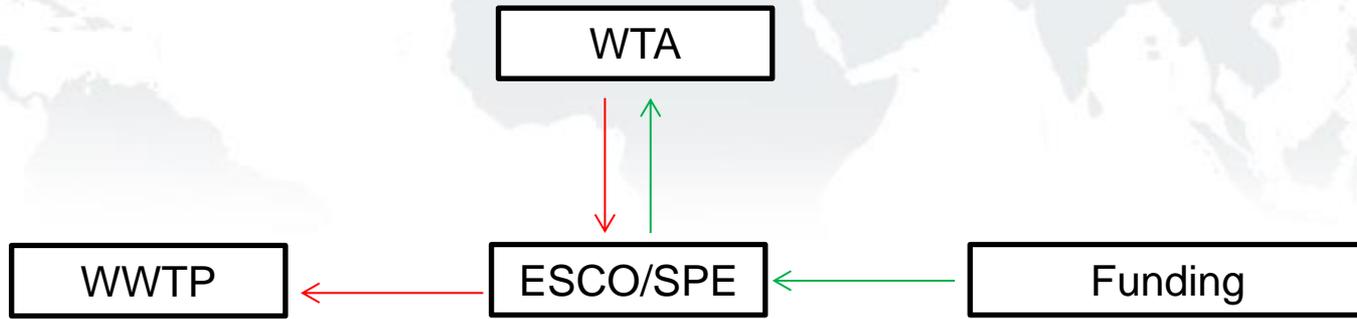
Supply, Installation and Maintenance



Equipment

# ESCO Structure

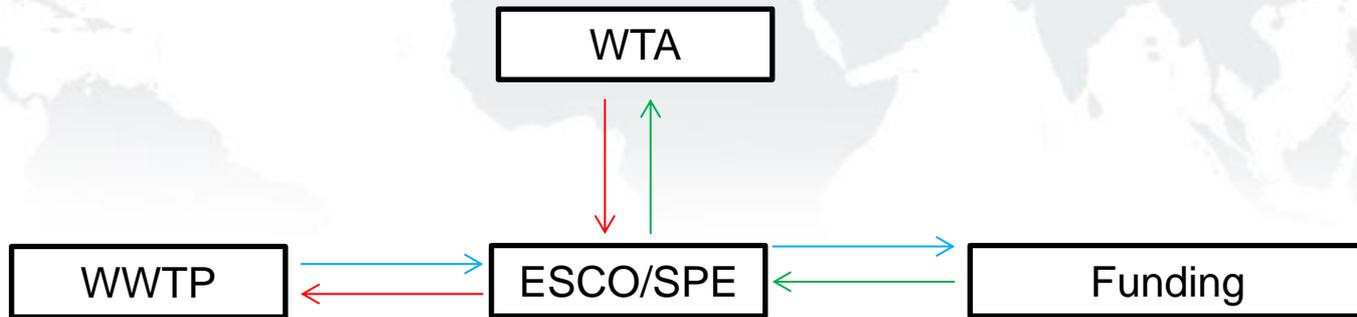
## Funding



Equipment  
Funding

# ESCO Structure

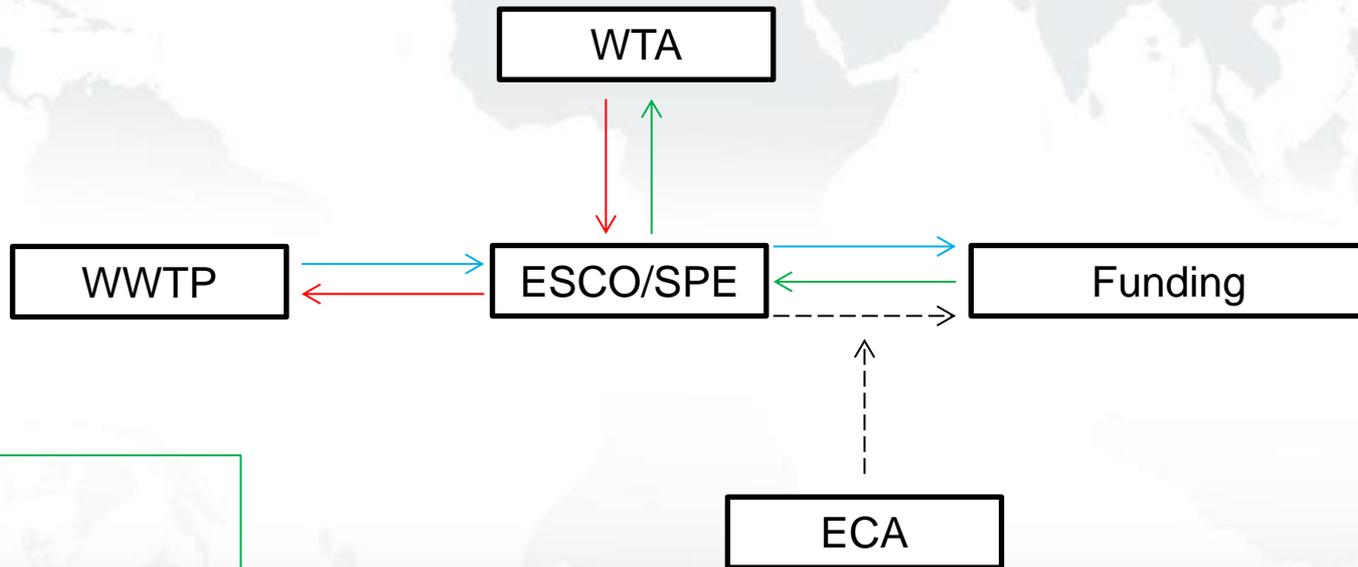
Cash Flow including Cost Savings



Equipment  
Funding  
Part of Savings

# ESCO Structure

Possible AAA Government Guarantee



Equipment

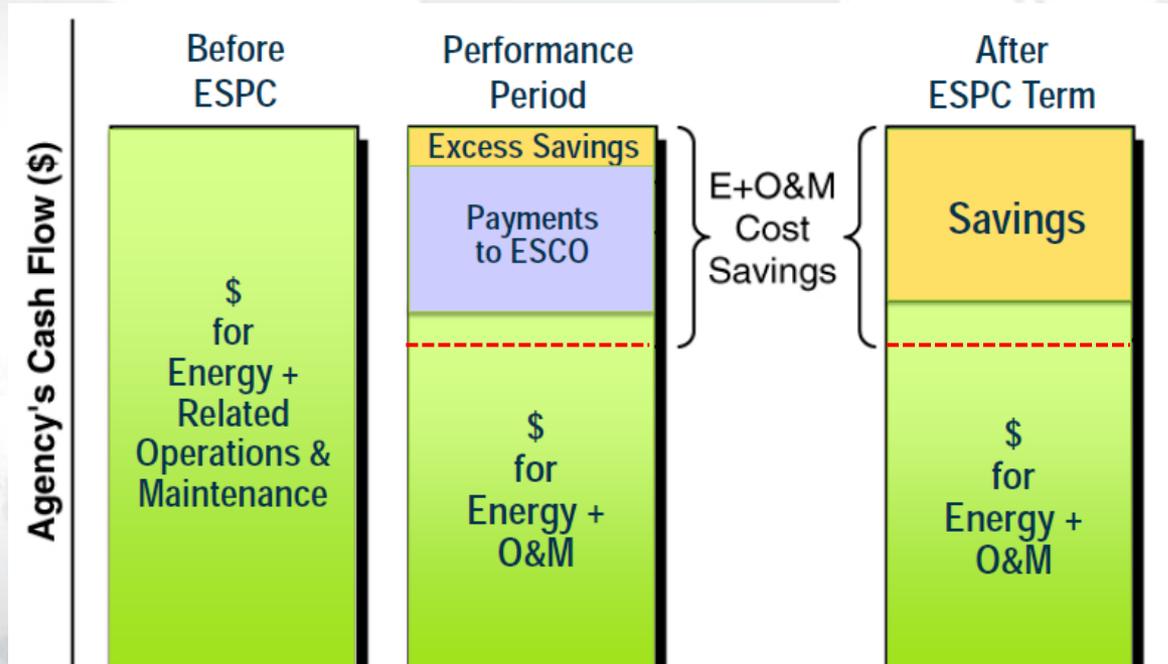
Funding

Part of Savings

Guarantee

# The ESCO/ESPC Model

- *Financing retrofits by cost savings (or increase of output) based on new technology.*
- *No need for own funding.*
- Before ESPC: Baseline Energy + Operations & Maintenance (O&M) costs.
- During ESPC: Energy + O&M cost savings utilized to pay debt service, ESCO services, and any remaining cost savings are captured by customer.
- After ESPC: All Energy + O&M cost savings captured by customer.





## ESCO - Customer Benefits

- ESCO's can help customers meet existing and future utility goals and objectives.
- Secure long-term contracts: debt amortized through debt service paid from savings.
- Help manage utility costs through budget stabilization and by transferring the risk to 3rd party responsible for construction and O&M, the cost of which are included in the financing structure.
- Allow for "off-balance sheet" accounting treatment of the payment obligations of the customer under GAAP.
- ESCO (backed by ECA) upgrades/retrofits the plants, and the utility enjoys guaranteed energy savings and reduced operating costs.



## Key Take-Aways

- Plenty of interest in district heating and cooling projects
- Balancing of risk is key
- “New” ways of finance becomes more prominent
- No such thing as free money
- Seed capital for project development primary obstacle



Thank you for your time!

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